

April 15, 2016
Issue #29

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2016 Initial Bills of Interest and Hot Bills List

With the second year of the 2015-16 Legislative Session underway, the League has sifted through hundreds of bills and is working on those of most importance to cities. The following is a list reflecting bills of current interest to cities. Bills of special importance are marked as **HOT**.
For more, see Page 2.



Bills in Committee: April 18-22

With the Legislature's policy committees now in full swing, the League will begin regularly updating members on upcoming hearings on bills of interest to cities. [A full listing](#) of Senate and Assembly hearings is available online. Hearing times are subject to change.
For more, see Page 12.



SB 1318 Attempts to Leverage LAFCO to Deliver Services without Adequate Resources

One of Many Consequences of State Annexations and Incorporations Revenue Sweep in 2011; State's Climate Change Goals Affected as Well

Sen. Lois Wolk's (D-Davis) new bill, [SB 1318](#) attempts to force cities and special districts to provide services to unincorporated areas outside their jurisdictions by prohibiting local agency formation commissions (LAFCO) from approving any future annexations or changes in their spheres until they do. This proposal is opposed by the League, California Chamber of Commerce, California Building Industry Association, California Special Districts Association, Cal LAFCO, multiple local LAFCOs and other groups. *For more, see Page 13.*

There are a number of bills marked "Watch" for which the League does not currently have a position. This could be for a variety of reasons including:

- The bill may have been recently amended;
- Staff may be expecting amendments; and
- Negotiations with the author may be in process.

Cities should expect this list to be updated frequently as negotiations continue and bills are amended.

Information about a bill's status, as well as sample letters for Hot Bills can be found at www.cacities.org/billsearch by putting the bill number into the search function.

Support or Support if Amended

AB 1564 (Williams) Emergency Services: Wireless 911 Calls: Routing.

Requires the Governor's Office of Emergency Services (OES) to work in conjunction with the California Highway Patrol, local Public Safety Answering Points and the wireless industry to take all necessary steps to maximize the efficiency of the 911 emergency response system, including improving the routing of emergency calls to the appropriate first responders, which has a critical impact on response times.

Position: Support

Location: Assembly Governmental Organization on April 20

AB 1699 (Kim) Homeless Youth Emergency Service Projects.

Devotes \$25 million to homeless youth emergency service projects in Los Angeles, Santa Clara and San Diego Counties, the city and county of San Francisco, and other counties lacking runaway/homeless youth services. The bill also requires that the nonprofit-managed projects provide transitional living for up to 36 months, with access to education and employment, independent living skills, and family intervention help.

Position: Support

Location: Assembly Appropriations

AB 1758 (M. Stone) Telecommunications: California Advanced Services Fund.

Increases the funding that can be collected and deposited in various programs that improve broadband infrastructure and access. It builds on the statutory goal for California to achieve broadband deployment to 98 percent of households, which would serve as a trigger for investments to achieve higher-speed networks. This measure also, amongst other things, sets an internet adoption goal of 90 percent of all households by 2023 and authorizes funding to assist low-income households through a coordinated grant program.

Position: Support

Location: Assembly Utilities and Commerce on April 20

AB 1860 (Alejo) Body Cameras: Grant Program.

Requires the Board of State and Community Corrections to develop a grant program to fund the acquisition for local law enforcement personnel of body cameras and related data storage and equipment. Monies from the Driver Penalty Assessment Fund (a special fund avoiding State General Fund impact) will be used to fund this program.

Position: Support

Location: Assembly Public Safety on April 19

AB 1869 (Melendez) Theft: Firearms.

Re-introduction of last year's AB 150 (Melendez), which specified that the theft of a firearm valued at \$950 or less is a felony offense, notwithstanding the provisions of Proposition 47, which reclassified a host of felonies.

Position: Support

Location: Assembly Appropriations

AB 2039 (Ting) Solid Waste: Home-Generated Sharps.

Creates an extended producer responsibility program, requiring that manufacturers design, fund and administer a take-back program that would properly collect and dispose of home-generated sharps.

Position: Support

Location: Assembly Environmental Safety and Toxic Materials

AB 2220 (Cooper) Elections in Cities: By or From District.

Gives cities the option to switch to the by-district election method through the ordinance process regardless of population size.

Position: Sponsor

Location: Assembly Local Government

AB 2228 (Cooley) Training Standards.

Establishes uniform training standard for Code Enforcement Officers.

Position: Sponsor

Location: Assembly Appropriations

AB 2255 (Melendez) Sober Living Homes.

Grants sober living home operators the ability to apply for a state recognized license if the home meets quality standards and regulations. The license would be voluntary and issued by a state designated non-profit. Also defines sober living homes in statute.

Position: Support

Location: Assembly Health on April 19

AB 2277 (Melendez) Local Government Finance: Incorporations.

Restores funding stability to four recently incorporated cities (Eastvale, Wildomar, Menifee and Jurupa Valley). These cities have been experiencing severe financial hardship since 2011, when the state swept all remaining shares of city vehicle license fee (VLF) revenues.

Position: Support

Location: Assembly Appropriations

AB 2321 (Rodriguez) Private Party Vehicles and Vessels: Transfers of Title or Interest: Use Tax.

Improves the allocation by the Board of Equalization (BOE) of the local Bradley-Burns portion of use taxes collected by the Department of Motor Vehicles (DMV) upon vehicle and vessel transactions and registrations between private parties. Proposes that the DMV code sales using tax area codes supplied by the BOE, in the same manner that the DMV currently codes sales for collection of applicable local transaction and use taxes.

Position: Sponsor

Location: Assembly Revenue and Taxation on April 18

HOT AB 2403 (Bloom) Alcoholism or Drug Abuse Recovery or Treatment Facilities.

Places overconcentration restrictions on alcoholism and drug abuse recovery and treatment residential facilities that are licensed with six or fewer beds. Also creates an integral facility standard.

Position: Sponsor

Location: Assembly Health on April 19

AB 2475 (Gordon) Loan Program: California Infrastructure and Economic Development Bank.

Establishes a new Local Government Affordable Housing Forgivable Loan Program within the California Infrastructure and Economic Development Bank.

Position: Support

Location: Assembly Local Government on April 20

AB 2492 (Alejo) Community Revitalization Investment Authorities.

Provides helpful clean up to several aspects of the Community Revitalization Investment Authority tool enacted by last year's AB 2 (Alejo and E. Garcia).

Position: Sponsor

Location: Assembly Housing and Community Development on April 27

AB 2647 (E. Garcia) Income Taxation: Insurance Taxation: Credits: California New Markets Tax Credit.

Creates the California New Markets Tax Credit Program, with the goal of stimulating private sector investments into lower income communities by providing a tax incentive to qualified entities. The program will be administered by the Governor's Office of Business and Economic Development and offers a new economic development tool for supporting business growth within the state.

Position: Support

Location: Assembly Appropriations

HOT AB 2734 (Atkins) Local Control Affordable Housing Act.

Establishes the Local Control Affordable Housing Act, which directs the Department of Finance to calculate the state savings resulting from the elimination of redevelopment agencies and requires that 50 percent of those savings to be redirected to local governments to address affordable housing needs.

Position: Support

Location: Assembly Appropriations

HOT AB 2817 (Chiu) Low-Income Housing Tax Credits: Allocation Increase.

Increases the annual allocation of Low Income Housing Tax Credits (LIHTCs) from \$70 to \$300 million per year.

Position: Support

Location: Assembly Revenue and Taxation

AB 2853 (Gatto) Public Records.

Allows a public agency to direct the requester of a Public Records Act request of information that is already publically available online, to the website rather than producing another copy.

Position: Support

Location: Assembly Appropriations

ACA 4 (Frazier) Local Government Transportation Projects: Special Taxes: Voter Approval.

Lowers the voter threshold to impose, extend, or increase a sales and use tax or transactions use tax for transportation funding from 2/3 to 55 percent voter approval.

Position: Support

Location: Assembly Appropriations Suspense File

SB 450 (B. Allen) All-Mailed Ballot Elections.

Allows all-mailed ballots and the establishment of vote centers throughout the state of California in lieu of traditional polling places.

Position: Support in Concept

Location: Assembly Elections and Redistricting

SB 807 (T. Gaines) Drones: First Responders.

Provides immunity for first responders who damage a civilian drone directly interfering with ambulance services, firefighting-related services, and search and rescue operations.

Position: Sponsor

Location: Senate Floor

SB 817 (Roth) Local Government Finance: Incorporations.

Restores funding stability to four recently incorporated cities (Eastvale, Wildomar, Menifee and Jurupa Valley) which have experienced severe financial hardships since 2011, when the state swept all remaining shares of city VLF revenues. SB 817 resolves the problem with a statutory formula that provides cities incorporated between 2004 and 2013 with shares of property tax to offset the amount of VLF revenue they would have received. In future years, the amount would be adjusted according to the same rules applied to other cities.

Position: Support

Location: Senate Appropriations Suspense File

SB 820 (Hertzberg) Hazardous Materials: California Land Reuse and Revitalization Act of 2004.

Makes permanent the California Land Reuse and Revitalization Act (CLRRRA). CLRRRA has encouraged the clean-up of hazardous waste and revitalization of blighted properties (brownfields) across California by providing liability protection to innocent and prospective landowners for previously occurring contamination for which they were not responsible.

Position: Support

Location: Senate Judiciary on April 19

SB 868 (Jackson) Drones: Airports, Critical Infrastructure and Buildings.

Establishes state rules on operation of drones. Prohibits operation of drones within 5 miles of an airport, within 1,000 feet of a heliport, within 500 feet and anything designated as critical infrastructure by OES, within 500 feet of the state Capitol or other state government building. Prohibits arming of drones and operation of drones that interferes with manned aircraft. Preserves local government regulatory authority with respect to drones.

Position: Support if Amended

Location: Senate Public Safety on April 19

HOT SB 873 (Beall) Sales of Low-Income Housing Tax Credits.

Allows a developer who receives an award of state LIHTCs to sell the credits to an investor without requiring the investor to be part of the ownership entity. The measure increases the value of LIHTCs and largely eliminates the federal tax impacts associated with investors claiming state credits.

Position: Support

Location: Senate Appropriations on April 18

SB 1221 (Hertzberg) Firefighters: Interaction with Mentally Disabled Persons.

Authorizes the Commission on Peace Officer Standards and Training to extend to firefighters a continuing education course on interaction with mentally disabled persons currently available to law enforcement personnel.

Position: Support

Location: Senate Appropriations

SB 1283 (Bates) Substance Abuse: Structured Sober Living Homes.

Provides cities and counties with the option of enacting an ordinance to register structured sober living homes, including health and safety standards and enforcement.

Position: Support

Location: Assembly Health on April 20

SB 1288 (Leno) Elections: Local Voting Methods.

Allows general law cities the ability to use a rank choice voting methodology for their municipal elections. This measure would provide the same local control and flexibility to general law cities that is already available to charter cities.

Position: Support

Location: Senate Elections and Constitutional Amendments on April 19

HOT SBX1-1 (Beall) Transportation Funding.

This bill, in its current form would generate about \$4.5 billion annually for transportation for state highways and local streets and roads maintenance.

Position: Support

Location: Senate Appropriations of the First Extraordinary Session

Oppose or Oppose Unless Amended

AB 1676 (Campos) Employers: Salary Information.

Precludes a private and public employer from asking or requesting an applicant to disclose his or her prior salary or compensation, under the claim that employers will solely base any offer of compensation on the employee's prior salary.

Position: Oppose

Location: Assembly Labor and Employment on April 20

AB 1934 (Santiago) Density Bonuses: Commercial Development.

Requires a city/county/city and county to grant a density bonus to a commercial development that partners with a housing development located onsite or within one mile of the commercial development.

Position: Oppose

Location: Assembly Local Government on April 20

AB 2257 (Maienschein) Local Agency Meetings: Agenda: Online Posting.

Requires every local agency with a website to post direct links on its homepage to its board and committee hearing agendas. Mandates that the agendas be posted in a format that is retrievable, downloadable, indexable, electronically searchable and machine readable.

Position: Oppose

Location: Assembly Local Government

AB 2261 (R. Hernández) Division of Labor Standards Enforcement: Duties.

Allows the department of labor enforcement to file an official investigation on a local agency (or private entity) for unfair labor practices with or without a claim being made by an employee.

Position: Oppose

Location: Assembly Labor and Employment on April 20

AB 2299 (Bloom) Land Use: Housing: 2nd Units.

Requires local agencies to adopt an ordinance to allow the creation of 2nd units in single-family and multifamily residential zones and places restrictions on parking standards for specified units.

Position: Oppose

Location: Assembly Local Government on April 20

HOT AB 2320 (Calderon and Low) Drones: Prohibition of Local Regulation.

Pre-empts all local government regulation of drones. Prohibits operation of drones in any matter violating a protective order, constituting stalking, interfering with emergency responders, bringing contraband into a state prison. Also prohibits sex offenders from operating drones. Includes new misdemeanor penalties.

Position: Oppose Unless Amended

Location: Assembly Local Government on April 20

HOT AB 2501 (Bloom) Housing: Density Bonuses.

Makes significant changes to density bonus law. Further limits the ability of a city to interpret its own development standards, imposes unrealistic timelines on reviewing density bonus applications, while also diminishing the role of planning commissions.

Position: Oppose

Location: Assembly Local Government on April 20

HOT AB 2522 (Bloom) Land Use: "By Right" Housing Development.

Requires a housing development (defined as either a residential development, a mixed use development, or transitional or supportive housing) for households up to 150 percent of median income to be a permitted use "by right" (meaning project not subject to local discretionary review other than design review, thus not subject to CEQA) if it is on property that is part of city's residential inventory of land suitable for residential development and either the rezoning has been completed or three years have passed since the city's housing element was adopted.

Position: Oppose

Location: Assembly Local Government on April 20

AB 2577 (Chu) Workers' Compensation: Respiratory Illness: Presumptions.

Adds respiratory illnesses to the list of presumptions under the workers compensation system for police and fire fighters.

Position: Oppose

Location: Assembly Insurance in April 20

AB 2584 (Daly) Land Use: Housing Development.

Authorizes an entity that represents a housing provider or a person who would be eligible to apply for residency to bring an action under the Housing Accountability Act.

Position: Oppose

Location: Assembly Housing and Community Development on April 20

HOT AB 2586 (Gatto) Parking.

Permanently deletes the sunset date on existing law that prohibits local governments from ticketing vehicles at broken parking meters, includes intent language for local authorities to immediately make parking available once street sweeping has concluded on any given street, prohibits valet services from blocking off spaces regulated by a parking meter, requires a written finding regarding the feasibility of using demand-based pricing technology before installing any new parking technology, etc.

Position: Oppose

Location: Assembly Local Government on April 20

HOT AB 2693 (Dababneh) PACE Contractual Assessments: Removal of Senior Liens.

This measure would greatly diminish the appeal of property assessed clean energy bonds by removing the senior lien status of contractual assessments, thus allowing them to be foreclosable.

Position: Oppose

Location: Assembly Banking and Finance Committee

AB 2697 (Bonilla) Redevelopment Dissolution: Successor Agencies: Disposal of Assets and Properties.

Imposes new procedural and substantive requirements for the disposition of former redevelopment properties.

Position: Oppose

Location: Assembly Local Government on April 20

HOT SB 885 (Wolk) Construction Contracts: Duty to Defend.

Prohibits public agencies from requiring a design professional the duty to defend against claims for their negligence, willful misconduct, or recklessness and instead requires the public agency to have the duty to defend and be eligible for reimbursement from the design professional to their degree of fault as determined by a court or arbitration.

Position: Oppose

Location: Senate Judiciary

SB 897 (Roth) Workers' Compensation.

Allows local public safety officers, with specified injuries, an additional year of a workers' compensation leave of absence without loss of salary ('4850 time').

Position: Oppose

Location: Senate Floor

SB 987 (McGuire) Taxation: Medical Marijuana: Marijuana Value Tax Act.

Imposes a 15 percent point of sale state excise tax on the sale of medical marijuana.

Position: Oppose Unless Amended

Location: Senate Appropriations on April 18

SB 1170 (Wieckowski) Public Contracts: Water Pollution Prevention Plans.

Prohibits public agencies from requiring a contractor to develop or assume responsibility for a stormwater pollution prevention plan.

Position: Oppose

Location: Senate Environmental Quality on April 20

SB 1317 (Wolk) Conditional Use Permit: Groundwater Extraction Facility.

Requires a city or county overlying a basin designated as a high- or medium-priority basin to establish a process for the issuance of conditional use permits for the development of a groundwater extraction facility by July 1, 2017.

Position: Oppose

Location: Senate Governance and Finance on April 20

HOT SB 1318 (Wolk) Local Government: Drinking Water and Wastewater Infrastructure or Services.

Prohibits Local Agency Formation Commissions (LAFCOs) from approving any future annexations or changes to city and special district spheres unless they provide services to designated disadvantaged unincorporated communities outside their jurisdictions. Requires LAFCO, for the first time, to study territory outside the originally intended spheres.

Position: Oppose

Location: Senate Environmental Quality on April 20

Watch/No Position

AB 45 (Mullin) Household Hazardous Waste.

Requires CalRecycle to adopt one or more model ordinances for a comprehensive program for the collection of household hazardous waste.

Position: Watch

Location: Senate Environmental Quality

AB 278 (R. Hernández) Municipal Elections: By District.

Gives cities the option to switch to a by-district election method through the ordinance process regardless of population size. Establishes a new process that would require cities to submit their maps to the planning commission for approval. In addition, if a city chooses to go through the election process to switch to by-district elections, AB 278 would eliminate the current process by which voters make their decision.

Position: Watch (was oppose until 02/18 amendments)

Location: Senate Elections & Constitutional Amendments

AB 1505 (R. Hernández) Statute of Limitations: Public Works Contracts.

Increases the statute of limitations from one year to three years for a violation of Public Contract Code Section 20163 (competitive bidding), specifically when a public agency breaks up a project into smaller work orders for purposes of evading competitive bidding requirements.

Position: Watch

Location: Senate Public Safety

AB 1567 (Campos) After School Programs: Enrollment: Fees: Homeless Youth: Snacks or Meals.

Gives first priority to homeless youth when participating in after school programs.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Appropriations

AB 1591 (Frazier) Transportation Funding.

Would raise \$7.7 billion for transportation funding, with \$2.1 billion available for local streets and roads maintenance, about \$1 billion of which would be for cities.

Position: Watch

Location: Assembly Transportation

AB 1669 (R. Hernández) Displaced Employees: Service Contracts: Collection and Transportation of Solid Waste.

Requires local governments to give bidding preferences to solid waste collection and transportation contractors that agree to retain certain employees from the previous such contractor.

Position: Watch

Location: Assembly Appropriations

AB 1800 (Hadley) Utility Outage Compensation Claims: Annual Posting.

Requires each electrical corporation and local publicly owned electric utility to annually post on its Internet Web site specified information relating to utility outage compensation claims for the previous year.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Utilities and Commerce on April 20

AB 1886 (McCarty) California Environmental Quality Act (CEQA): Transit Priority Projects.

Expands the area eligible for a CEQA exemption for a transit priority project area. Requires that only half of the area of every parcel within the project area are within 1/2 mile of the project area, as opposed to the 75 percent requirement today.

Position: Watch

Location: Assembly Natural Resources on May 2

AB 1957 (Quirk) Public Records: Body-Worn Cameras.

Requires a state or local agency to release police officer body camera footage 60 days after the conclusion of an investigation if that investigation does not lead to an indictment.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Judiciary

AB 2006 (Mullin) Transient Occupancy Tax (TOT): Vacation Rentals.

This bill is one to watch as a possible vehicle on the TOT/vacation rental area.

Position: Watch

Location: Assembly Revenue and Taxation

AB 2040 (Melendez) Personal Income Tax Credits: Outdoor Water Efficiency.

Allows a credit equal to 25 percent of the amount paid or incurred by a qualified taxpayer for water-efficiency improvements, as defined, on qualified real property in this state. Operates for taxable years beginning on or after Jan. 1, 2017, and before Jan. 1, 2022.

Position: Watch

Location: Assembly Revenue and Taxation

AB 2406 (Thurmond) Housing: Junior Accessory Dwelling Unit.

Authorizes a local agency to provide by ordinance for the creation of junior accessory dwelling units in single-family residential zones. Requires the ordinance to include, among other things, standards for the creation of a junior accessory dwelling unit, required deed restrictions, and occupancy requirements. Prohibits an ordinance from requiring, as a condition of granting a permit, water and sewer connection fees, additional parking, or fire sprinklers or fire attenuation requirements.

Position: Watch

Location: Assembly Housing and Community Development on April 27

AB 2498 (Bonta) Human Trafficking.

Ensures the confidentiality of victims of human trafficking by providing that their names, addresses and images, and those of their family members shall be withheld from inclusion on public documents. It also expedites the disposition of human trafficking cases by adding such cases to the list of criminal offenses to be given priority by the courts over other cases.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Committee on Privacy and Consumer Protection on April 19

AB 2502 (Mullin) Land Use: Zoning Regulations: Inclusionary Housing.

Restores local governments' ability to enact inclusionary housing policies by clarifying that the Costa-Hawkins rent control law does not apply to inclusionary housing policies. Amends the state's planning and zoning law to indicate that inclusionary zoning is an allowable land use power.

Position: Watch

Location: Assembly Housing and Community Development

AB 2523 (Mullin) Local Elective Offices: Contribution Limitations.

Establishes a framework for local government campaign contribution limits and mirrors limits in which state candidates abide by (\$4,200 per year). The measure will not affect cities that already have limits established below the state threshold but will effect cities that have limits set above the state level.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Appropriations

AB 2602 (Gatto) Disabled Parking Placards.

Deletes the authority for a disabled person or disabled veteran from having unlimited and free parking in metered spaces/restricted zones and instead allow disabled persons and disabled veterans to apply for a free parking sticker (applied to the placard and issued by the DMV) if they can get doctor certification that they meet a more strict disability criteria (i.e. unable to insert coins, obtain tickets, walk more than 20 feet, approach a meter because of a mobility aide, reach a height of 42 inches from the ground). The bill would also apply crimes under existing law for abuse of the existing disabled parking placard to the misuse of the free-parking sticker that would be affixed to the placard. The stickers would expire June 30 every four years.

Position: Watch; Take to Policy Committee in June

Location: Assembly Appropriations

AB 2611 (Low) The California Public Records Act: Exemptions.

Expands the exemptions within the public records act to include body cameras, in-car cameras and closed circuit television. Specifically the measure allows a state or local agency to withhold videos to protect the identity of witnesses of or victims of sexual crimes or domestic violence. The measure also provides the same protection to police officers who suffer grave bodily injury or death while acting in the line of duty.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Privacy and Consumer Protection

AB 2628 (Levine) Political Reform Act of 1974: Employment Restrictions.

Bans the following practices for state and local lawmakers (and appointed officials) for one year:

- Maintaining employment with or being a compensated consultant of the agency for which the officer served as a member while holding the elective or appointed office;
- Performing services as a lobbyist; and
- Performing services as a compensated consultant or employee of an entity having a direct financial interest in a permit, regulatory, or enforcement action pending before the agency.

Position: Referred to Policy Committee and Board for Action

Location: Assembly Appropriations

AB 2686 (Mullin) All-Mailed Ballot Local Option.

Allows all mailed ballots for a special election to replace a state or congressional representative.

Position: Watch

Location: Assembly Elections and Redistricting on April 27

AB 2722 (Burke) Transformative Climate Communities Program.

Creates the Transformative Climate Communities Program, to be administered by the Strategic Growth Council. The program would fund the development and implementation of neighborhood-level transformative climate community plans that include multiple, coordinated greenhouse gas emissions reduction projects that provide local economic, environmental, and health benefits that are directly connected to communities most impacted by pollution and vulnerable to climate change. Would appropriate \$250,000,000 from the Greenhouse Gas Reduction Fund for the program.

Position: Watch

Location: Assembly Natural Resources on April 18

AB 2724 (Gatto) Drones: Point-of-Sale Registration.

Requires a person who manufactures an unmanned aircraft for sale in this state to include with the unmanned aircraft a copy of the Federal Aviation Administration (FAA) safety regulations applicable to unmanned aircraft and, if the unmanned aircraft is required to be registered with the FAA, a notification of that requirement.

Position: Watch

Location: Assembly Privacy and Consumer Protection

AB 2740 (Low and Lackey) Marijuana Intoxication.

Establishes a legal level of marijuana intoxication of a minimum of five nanograms per milliliter in a person's blood of delta-9 THC.

Position: Referred to Policy Committees and Board for Action

Location: Assembly Public Safety

ACA 8 (Bloom) Local government financing: water facilities and infrastructure: voter approval.

Creates an additional exception to the 1 percent limit for a rate imposed by a city to service bonded indebtedness. Would lower the voter approval threshold on a special tax to 55 percent. Would lower to 55 percent the voter approval threshold for a city to incur bonded indebtedness.

Position: Watch

Location: Assembly Rules

SB 1000 (Leyva) Land Use: General Plans: Environmental Justice.

Requires a city to include an Environmental Justice Element in their General Plan upon the next General Plan update.

Position: Referred to Policy Committee and Board for Action

Location: Senate Environmental Quality on April 20

HOT SB 1102 (McGuire) Transient Occupancy Tax: Collection.

Proposes a comprehensive statutory scheme which permits website companies that facilitate the rental of units and collect and remit local TOT to have their collection-related information protected from public disclosure and audited only by the State Controller. Requires local agencies to be included in this program unless they opt out, under specified conditions. The complex language in this measure came into print on April 6.

Position: Pending. Under Review by the League's Attorneys

Location: Senate Appropriations

SB 1046 (Hill) Ignition Interlock Devices: DUI Offenders.

Expands an existing four-county program statewide and requires all persons convicted of Driving Under the Influence (DUI) offenses to install and maintain an Ignition Interlock Device, a breathalyzer requiring a driver to blow into a mouthpiece in order to start a vehicle's engine.

Position: Referred to Policy Committee and Board for Action

Location: Senate Appropriations

SB 1266 (McGuire) Joint Exercise of Powers Act: Agreements: Filings.

Requires any new stand-alone Joint Powers Authority (JPA), formed for the purposes of providing municipal services and that includes a local agency (a city, county or district) as a member, to file a copy of their agreement or any amendment to that agreement with the local LAFCo within 90 days. Further it requires existing JPAs that meet that same definition to file a copy of their agreement and any amendment with the local LAFCo by July 1, 2017.

Position: Watch

Location: Senate Appropriations

SB 1286 (Leno) Peace Officers: Records of Misconduct.

Allows the public access to public safety officer records related to charges of misconduct. Also allows the public access to records relating to any use of force that causes bodily injury, allow people to file complaints alleging misconduct to access safety officer records and allows local governments to determine if they would like to hold public hearings and administrative appeals based on allegations of office misconduct.

Position: Referred to Policy Committee and Board for Action

Location: Senate Appropriations

SB 1383 (Lara) Short-Lived Climate Pollutants.

Requires the Air Resources Board to approve and implement a comprehensive strategy to reduce emissions of short-lived climate pollutants to achieve a reduction in methane by 40 percent, hydrofluorocarbon gases by 40 percent, and anthropogenic black carbon by 50 percent below 2013 levels by 2030.

Position: Watch

Location: Senate Appropriations

Additional information about the important bills the League is tracking is available in the 2016 Hot and Priority Bill List. First issued today, this list will continually be updated throughout the remainder of the Legislative Session. Bill language and any available position letters on legislation can be found through the bill search function on the [League's website](#).

Monday, April 18

Assembly Committee on Revenue and Taxation, 2:30 p.m., State Capitol, Room 126

- **AB 2321 (Rodriguez) Vehicles: registration and transfers of title or interest: use tax.** *League position: Support.*

Senate Committee on Appropriations, 10 a.m., State Capitol, Room 4203

- **SB 873 (Beall) Income taxes: insurance taxes: credits: low-income housing: sale of credit.** *League position: Support.*
- **SB 987 (McGuire) Taxation: medical marijuana.** *League position: Oppose Unless Amended.*

Tuesday, April 19

Assembly Committee on Health, 1:30 p.m. State Capitol, Room 4202

- **AB 2255 (Melendez) Drug and alcohol free residences.** *League position: Support.*
- **AB 2403 (Bloom) Alcoholism or drug abuse recovery or treatment facilities.** *League position: Sponsor.*

Assembly Committee on Jobs, Economic Development, and the Economy, 9 a.m., State Capitol, Room 127

- **AB 2319 (Gordon) California Infrastructure and Economic Development Bank.** *League position: Support.*

Assembly Committee on Public Safety, 9 a.m., State Capitol, Room 126

- **AB 1860 (Alejo) Local law enforcement: body-worn cameras: grant program.** *League position: Support.*

Senate Committee on Elections and Constitutional Amendments, 1:30 p.m., State Capitol, Room 3191

- **SB 1288 (Leno) Elections: local voting methods.** *League position: Support.*

Senate Committee on Judiciary, 1:30 p.m., State Capitol, Room 112

- **SB 820 (Hertzberg) Hazardous materials: California Land Reuse and Revitalization Act of 2004.** *League position: Support.*

Senate Committee on Public Safety, 9 a.m., State Capitol, Room 4203.

- **SB 868 (Jackson) State Remote Piloted Aircraft Act.** *League position: Support if Amended.*

Wednesday, April 20

Assembly Committee on Appropriations, 9 a.m., State Capitol, Room 4202

- **AB 1699 (Kim) Homeless youth emergency service projects.** *League position: Support.*
- **AB 1789 (Santiago) Personal income taxes: voluntary contributions: school supplies for homeless children fund.** *League position: Support.*
- **AB 1869 (Melendez) Theft: firearms.** *League position: Support.*
- **AB 2277 (Melendez) Local government finance: property tax revenue allocation: vehicle license fee adjustments.** *League position: Support.*

Assembly Committee on Governmental Organization, 1:30 p.m., State Capitol, Room 4202

- **AB 1564 (Williams) Emergency services: wireless 911 calls: routing.** *League position: Support.*

Assembly Committee on Housing and Community Development, 9 a.m., State Capitol, Room 127

- **AB 1736 (Steinorth) Personal income taxes; deduction: homeownership savings accounts.** *League position: Support.*
- **AB 1969 (Steinorth) Affordable housing: home purchase assistance.** *League position: Support.*
- **AB 2522 (Bloom) Land use: attached housing development.** *League position: Oppose.*
- **AB 2584 (Daly) Land use: housing development.** *League position: Oppose.*

Assembly Committee on Labor and Employment, 1:30 p.m., State Capitol, Room 447

- **AB 1676 (Campos) Employers: salary information.** *League position: Oppose.*
- **AB 2261 (Hernández) Division of Labor Standards Enforcement: duties.** *League position: Oppose.*

Assembly Committee on Local Government, 1:30 p.m., State Capitol, Room 127

- **AB 1934 (Santiago) Planning and zoning: density bonuses: mixed-use projects.** *League position: Oppose.*
- **AB 2208 (Santiago) Local planning: housing element: inventory of land for residential development.** *League position: Support.*
- **AB 2257 (Maienschein) Local agency meetings: agenda: online posting.** *League position: Oppose.*
- **AB 2299 (Bloom) Land use: housing: 2nd units.** *League position: Oppose.*
- **HOT AB 2320 (Calderon) Unmanned aircraft systems.** *League position: Oppose Unless Amended.*
- **AB 2442 (Holden) Density bonuses.** *League position: Concerns.*
- **AB 2475 (Gordon) Loan program: California Infrastructure and Economic Development Bank.** *League position: Support.*
- **AB 2501 (Bloom) Housing: density bonuses.** *League position: Oppose.*
- **AB 2522 (Bloom) Land use: attached housing developments.** *League position: Oppose.*
- **AB 2556 (Nazarian) Density bonuses.** *League position: Concerns.*
- **HOT AB 2586 (Gatto) Parking.** *League position: Oppose.*
- **AB 2697 (Bonilla) Redevelopment dissolution: successor agencies: disposal of assets and properties.** *League position: Oppose.*

Assembly Utilities and Commerce Committee, 1:30 p.m., State Capitol, Room 437

- **AB 1758 (Stone) Telecommunications: California Advanced Services Fund.** *League position: Support.*

Senate Committee on Environmental Quality, 8:30 a.m., State Capitol, Room 3191

- **SB 1170 (Wieckowski) Public contracts: water pollution prevention plans: delegation.** *League position: Oppose.*
- **SB 1318 (Wolk) Local government: drinking water: infrastructure services: wastewater.** *League position: Oppose.*

Senate Committee on Governance and Finance, 9:30 a.m., State Capitol, Room 112

- **SB 1317 (Wolk) Conditional use permit: groundwater extraction facility.** *League position: Oppose.*

Senate Committee on Health, 1:30 p.m., State Capitol, Room 4203

- **SB 1283 (Bates) Substance abuse: structured sober living homes.** *League position: Support.*

The battle over this measure is yet another example of the policy mess that was created for future annexations and incorporations by another budget-panicked decision by the Legislature and Gov. Jerry Brown to pass [SB 89 of 2011](#). It boils down to not having the financial resources to address a problem. SB 89, which was rushed through and adopted in a matter of hours with no public hearings, eliminated special financial allocations of vehicle license fee allocations relied upon by new incorporated cities and other cities annexed residents in adjacent unincorporated areas.

Starting in 2004, cities had a financial incentive of \$50 per-capita for every resident that they annexed into a city. These ongoing revenues helped offset additional service costs. Many cities made the good-government decision annex, but then lost all these funds when SB 89 passed. Cities now have little to work with when considering future annexations of unincorporated areas, especially poorer areas with deteriorated infrastructure and services.

LAFCO's were required by SB 244 (Wolk) of 2011 to identify "disadvantaged unincorporated communities" within LAFCO-designated city spheres of influence. Many of these areas under county jurisdiction are characterized by inadequate or deteriorated infrastructure and poor quality services. Residents of these areas are often poor. So whether the area remains under county jurisdiction, or is considered for annexation to a city, the question is the same: who pays to fix up this deteriorated area?

There are some tools to try and build on. The League worked with Sen. Wolk in 2014 to develop [SB 614](#) which authorized tax increment financing to help address infrastructure problems in these areas. This is only a partial tool, however, because it requires vibrant property tax growth to function, which often will not occur in such poor areas. The tool could become more attractive if the state would offer additional financial incentives and matching funds.

Leverage efforts like SB 1318 that ignore local fiscal realities won't work. Many of the affected cities are struggling with their own financial problems. Rather than another mandate, if legislators really want to help improve services to poorer county incorporated areas, then they should work to develop replacement funding for SB 89. The Governor's Administration needs to be involved as well because the Governor has vetoed attempts to craft fixes in recent years.

Incorporations — Bills Introduced Again to Attempt to Help Recently Incorporated Cities

Four recently incorporated cities in Riverside County — Eastvale, Wildomar, Menifee and Jurupa Valley — were harmed severely from the passage of SB 89, and the prospects for future incorporations are virtually impossible.

Numerous legislative efforts, supported by the League, have been launched to assist these communities. Proposals have ranged from a "complete fix" which would help both those communities harmed since 2011 and reestablish incentives for future incorporations. Other proposals were narrowed to a "lifeboat" to only assist the four cities that were harmed. Despite a vastly improved state budget and financial condition, and state costs estimated at less than \$25 million per year, the Governor has vetoed such attempts.

This year, two measures have been introduced and supported by the League that propose a fix via a property tax adjustment for the four recently incorporated cities: [AB 2277](#) (Melendez) and [SB 817](#) (Roth).

These bills resolve the funding issue for the four cities with a statutory formula that provides them with shares of property tax to offset the amount of vehicle license fee revenue they would have received. In future years, the amount will be adjusted according to the same rules applied to other cities. In short, these cities will be treated equally with all other cities.

Restoring needed funding and avoiding the potential disincorporation of these new cities also provides long-term policy benefits to the state. Many of these funds will go to restore funding to local police and enhance public safety. Land use incentives should be considered as well. The four affected cities are located in one of the fastest growing regions of California.

Climate Impacts: Other Reasons Why the State Should Care

With the passage of the landmark [AB 32](#) in 2006, California established ambitious greenhouse gas reduction goals. Getting there will require multiple tools and policies, including reducing vehicle miles traveled through efforts to concentrate new growth in denser forms.

City patterns of growth tend to be much more compact than typically seen in county incorporated areas. Changes to city boundaries must be approved by LAFCOs which are designed to promote orderly growth. Home to 83 percent of California's population, cities are critical to California's present and future. Annexations and incorporations must be made fiscally viable if development in California is to occur in an orderly and compact form

The passage of SB 89 not only defunded newly incorporated cities and recent annexations, it also made future incorporations or annexations of inhabited areas unlikely. From a climate perspective, compact growth should be rewarded, but the financing no longer supports sensible annexations and incorporations. Neglecting this issue will hamper the state's climate change goals.

Time to Fix Underlying Problem

Efforts like SB 1318 reflect the lack of a solution to the fiscal and policy consequences created by SB 89. With billions flowing into the state treasury, it is time to address the underlying issues, restore funding to communities that were harmed and ensure that sensible annexations and incorporations are fiscally viable in the future.

California Financing Coordinating Committee Offers Free Infrastructure Funding Fairs Statewide for 2016

The California Financing Coordinating Committee (CFCC) will be hosting several free funding fairs throughout the state between May and September.

These events are designed to provide information about currently available infrastructure grant, loan and bond financing programs and options. Attendees will also have an opportunity to speak directly with program staff about specific projects and issues affecting their communities.

Representatives from public works, local governments, and California Native American Tribes are encouraged to attend. This includes city managers and planners, economic development and engineering professionals, officials from privately owned facilities, water and irrigation district managers, financial advisors and project consultants.

CFCC agencies fund primarily the following types of infrastructure projects:

- Drinking water;
- Wastewater;
- Water quality;
- Water supply;
- Water recycling;
- Water conservation;
- Water use efficiency;
- Energy efficiency;
- Flood management; and
- Clean or renewable energy.

2016 Fair Schedule

At each location, the event will run from 8 a.m. to 2 p.m.

May 10: San Luis Obispo
June 1: Coachella
July 26: Redding

Aug. 23: Alhambra
Sept. 14: Fresno

Registration

To register for one of these funding fairs, please visit www.cfcc.ca.gov and click on Funding Fairs.

Additional information, including the schedule, CFCC member directory and more can be found on the CFCC [website](#).

For questions, please call (916) 447-9832 x1029.
